



ARIZONA HUMAN TRAFFICKING COUNCIL MINUTES

April 28, 2014
2:00 PM

1700 West Washington Street, Governor's 2nd Floor Conference Room
Phoenix, Arizona 85007

A meeting of the Arizona Human Trafficking Council was convened on April 28, 2014 at 2:00 p.m. in the 2nd Floor Conference Room, 1700 West Washington, Phoenix, Arizona 85007. Notice having been duly given. Present and absent were the following members of the Council.

Members Present

Cindy McCain (Co-Chairperson)
Gil Orrantia (Co-Chairperson)
Margery Ault
Allie Bones
Chris Bray
Chad Campbell
Timothy Chung
Michael Derfus
Jon Eliason

Chuck Fitzgerald
Sheila Hoppe
Debbie Johnson
Carolyn Jones
Sheila Polk
Brian Steele
Sarah Suggs
Grant Woods

Members Absent

Dominique Roe-Sepowitz

Staff Present

Tammy B. Paz-Combs
Leah Meyers
John Raeder

A. CALL TO ORDER

The meeting was called to order at 2:00 p.m.

B. OPENING REMARKS BY THE CO-CHAIRS

Ms. Cindy McCain welcomed every one and thanked the members for their commitment. She remarked that Arizona was being recognized nationally because of these efforts.

Mr. Gil Orrantia thanked everyone for attending. He commended the members for dedicating their lives to public service and doing the right thing. Mr. Orrantia reiterated that the member's time and presence is powerful and explained that there is nothing greater than helping these victims who are vulnerable.

C. INTRODUCTION OF COUNCIL MEMBERS

Mr. Orrantia asked the members to provide an introduction that included the following elements: How are you currently engaged in the human trafficking issue; and how will this experience assist you in contributing to the Council?

Ms. Margery Ault, Assistant Director, Arizona Department of Health Service (DHS), Division of Behavioral Health Services, discussed her efforts serving victims and assisting the service providers that DHS regulates. Ms. Ault also noted that she has developed rights programs and due process mechanisms for vulnerable individuals that suffer from severe mental illness.

Ms. Allie Bones, Chief Executive Officer, Arizona Coalition to End Sexual and Domestic Violence (ACESDV), explained that ACESDV recently became a dual issue coalition serving domestic violence and sexual assault service providers. The ACESDV has a long standing history of working with domestic violence programs throughout the state. Ms. Bones noted that trafficking is an issue that falls under both the purview of domestic violence and sexual assault and the ACESDV has been expanding efforts in this area. Additionally, the ACESDV has begun discussions regarding victim services and mechanisms in which current service delivery systems can support victims of human trafficking.

Sergeant Chris Bray, Phoenix Police Department, Vice Enforcement Unit, explained that he has been a police officer for the past 34 years. The last 14 years he has been tasked with the investigation of human trafficking and its related crimes. Sgt. Bray stated that he could bring investigative expertise, training, outreach, and experience locating and identifying victims to the Council. He also noted that he could contribute strategies about demand reduction.

Mr. Chad Campbell, Director, Arizona Supreme Court, Juvenile Justice Service Division, discussed his desire to study mechanisms to interface with the courts and examine how systems can be much more integrated in identifying victims, and developing effective programs and interventions.

Lt. Colonel Timothy Chung, Arizona Department of Public Safety (DPS), Criminal Investigations, described his experience learning about what other states are doing, specifically Texas, Georgia and Tennessee. He mentioned that the aforementioned states have been involved in human trafficking efforts for quite some time and have developed model policies. Lt. Col. Chung explained that he could contribute to the Council through his work with the DPS bringing support and resources together for the upcoming Super Bowl. Lt. Col. Chung also mentioned that over the last several months he has been working to develop an overall vision for how the DPS and Arizona can develop a statewide coordinated effort.

Captain Michael Derfus, Arizona Department of Transportation (ADOT), Enforcement and Compliance, explained how his attendance at a presentation by Truckers Against Trafficking (TAT) opened his eyes to the problem of human trafficking. This experience was the impetus to begin collaborating on the issue with TAT and the Department of Public Safety to

identify and provide training to officers and begin working with the ports of entry to identify trafficking activity.

Mr. Jon Eliason, Division Chief, Maricopa County Attorney's Office, Major Crimes Division, remarked that human trafficking was one of the issues his division works on, and he is very passionate about the issue. He noted that as a lifelong prosecutor, he has experience working cases with the police, applying rules of evidence, and a history of working with people to develop creative solutions to problems.

Mr. Chuck Fitzgerald, Arizona Department of Economic Security (DES), Office of Faith and Community, explained that one of his duties included staffing ArizonaSERVES for Governor Brewer. This experience brings connections throughout the state in the faith community and the larger community. Mr. Fitzgerald also noted that he has access to a network of community teams and can guide them on what they are working on.

Ms. Cindy McCain, Co-Chairperson, informed the Council that her background is humanitarian relief and explained that the human trafficking issue is close to her heart.

Mr. Gil Orrantia, Co-Chairperson, discussed his experience as a former Federal Bureau of Investigation (FBI) agent. He also stated the he was honored to serve as co-chairperson with Ms. McCain who has been an amazing partner.

Ms. Sheila Hoppe, Contract Manager, Division of Child Safety and Family Services (DCSFS), explained that DCSFS may have children in care that are victims, or at risk of becoming a victim of human trafficking. She also expounded that DCSFS works with congregate providers and the agency needs to be aware of the needs of those children that may be experiencing human trafficking.

Ms. Debbie Johnson, President, Arizona Lodging and Tourism Association, discussed her realization that the tourism and lodging industry in Arizona needed to do training around the issue of human trafficking. In order to accomplish this, the Arizona Lodging and Tourism Association partnered with the O'Connor House to develop and conduct trainings with Arizona's hotel properties. Ms. Johnson stated that the Arizona Lodging and Tourism Association represent 200,000 employees; and it is imperative that we get the word out that if they see something suspicious, what they can do about it.

Ms. Carolyn Jones, Streetlight, explained how Streetlight helps girls that have been trafficked or are at risk of being trafficked recover spiritually, psychologically and emotionally. Streetlight assists girls that have experienced a lot of trauma and come with a lot of baggage. Ms. Jones offered her experience, strength and hope from being a trafficking survivor. She discussed her interest in exploring how to best serve these girls, how can to provide them with what they need when they are at Streetlight, and how to give them what they need after they leave.

Ms. Sheila Polk, Yavapai County Attorney, discussed how her experience on the Task Force on Human Trafficking opened her eyes to the problem of human trafficking. Ms. Polk also explained that she serves as Chair of the Arizona Prosecuting Attorney's Advisory Council (APAAC) and could bring awareness and training to the other prosecutors throughout the state. She continued by saying that she had spoken with the Executive Director of APAAC about conducting web-based training for prosecutors. Finally, Ms. Polk discussed her

experience working with coalitions, she is currently the Chair of MATFORCE, which brings different agencies and community members together to solve problems.

Mr. Brian Steele, Executive Director, Phoenix Dream Center (Center), explained that the Phoenix Dream Center's core mission is helping people with broken lives put the pieces back together. The Center offers transitional housing and life recovery programs throughout the valley. Mr. Steele noted that the Center also offers a foster care age out program, a young women crisis pregnancy center, and a sex trafficking program. Currently 33 young women are rebuilding their lives through the Phoenix Campus sex trafficking program. Additionally, the Center is half way through a fully-funded construction program that will provide 70 beds in total by the Super Bowl and 200 beds by the end of 2015. Mr. Steele also explained that he is not only representing the Phoenix Dream Center, but also 180 churches that are looking to get more involved. He also commented that he serves on the City of Phoenix Taskforce and represents 60 service providers who provide services to trafficking victims.

Ms. Sarah Suggs, President and Chief Executive Officer, O'Connor House, thanked Ms. McCain and Mr. Orrantia for shining the light of day on the human trafficking topic. Ms. Suggs expounded on the O'Connor House's efforts which include developing a trafficking curriculum for the hotel and hospitality industries. In order to facilitate this process a Hospitality Taskforce was utilized to develop curriculum and is in the process of developing a training video which can be used nationally to identify victims of trafficking.

Mr. Grant Woods, former Attorney General, discussed his experience on the previous Task Force on Human Trafficking. He explained, from his point of view, the goal of this Council is to make Arizona the leader in the country on this issue. Mr. Woods stressed the need to increase resources for prosecutors, harsh sentencing for perpetrators and strong forfeiture statutes. Mr. Woods also discussed the need to focus on the government response to victims, coordination between departments, coordination between non-governmental organizations, and coordination with the community at-large. Finally, Mr. Woods discussed what he considered to be the "biggest pimps in the United States", which is the internet facilitators like *Backpage*. He remarked that the founding fathers did not intend for the first amendment to facilitate the enslavement of our children.

Mr. Orrantia asked staff to introduce themselves.

Mr. John Raeder, Juvenile Justice Specialist, Governor's Office for Children, Youth and Families stated that it was an honor and privilege to be serving as staff to the Council. He explained that his current job duties include administering the Title II Formula Grant, which provides funding for innovative programming for delinquent youth or for those that are in danger of becoming delinquent, and the Arizona Rural Grant which is improving the multidisciplinary response to sexual violence in rural Arizona. Additionally, Mr. Raeder also serves as staff to the Arizona Juvenile Justice Commission which is responsible for oversight of three federal grant programs, including the Title II Formula Grant, the Juvenile Accountability Block Grant and the Children's Justice Act Grant. The Commission also provides recommendations to the Governor on juvenile justice and child welfare issues.

Ms. Tammy Paz-Combs, Acting Director, Governor's Office for Children, Youth and Families (GOCYF), noted that many of the topics that have been discussed are touched by the GOCYF. The GOCYF administers \$22 million in grant funds and oversees seven different boards, commissions or councils. Ms. Paz-Combs also remarked that the GOCYF has a lot

of experience and will assist members in moving this issue forward through the Committee process and through community collaboration.

Ms. Leah Meyers, Program Administrator, Governor's Office for Children, Youth and Families, mentioned that she has a background in government and non-profit. She currently administers the STOP Grant which addresses sexual and domestic violence. Ms. Meyers also explained that the new Violence Against Women Act (VAWA) includes provisions for trafficking, so there may be STOP funding available to assist with the Council's efforts. She also mentioned that she staffs the Commission to Prevent Violence Against Women and trafficking has been one issue that has come up multiple times.

D. HUMAN TRAFFICKING OVERVIEW

Ms. Meyers presented a *PowerPoint* slideshow created by Dr. Dominique Roe-Sepowitz, Assistant Professor at Arizona State University, School of Social Work, Office of Sex Trafficking Intervention Research. The presentation provided an overview of sex trafficking and highlighted how it overlaps with and is distinctive from domestic violence. Ms. Meyers reviewed some of the risk factors and warning signs for sexual exploitation. She also discussed the negative consequences, barriers and the lack of shelter beds available in Arizona specific to helping sex trafficked victims.

E. GOVERNOR'S 2013 TASK FORCE ON HUMAN TRAFFICKING

Ms. McCain provided remarks on the achievements of the Task Force on Human Trafficking. She explained that having HB2454 passed and signed into law in such a timely fashion was a major achievement. She also credited the Task Force for changing the attitudes, language and focus for the state. This added focus on trafficking has facilitated people working together and provides an opportunity for Arizona be a leader on this issue.

Co-Chairperson Orrantia provided a presentation on the work of the Task Force on Human Trafficking. He stated that the Task Force was tasked by Governor Brewer to do the following:

- Review Arizona laws, administrative practices and law enforcement training, pertaining to human trafficking;
- Take testimony from subject matter experts who have experience managing the impacts of human trafficking;
- Identify opportunities to strengthen Arizona human trafficking statutes; and,
- Make recommendations to the Governor for any changes in law, administrative practice or law enforcement training that will reduce human trafficking in Arizona and improve ways to identify and assist the victims of human trafficking.

The Task Force met for six months, had six meetings and heard from 16 subject matter experts. Sex trafficking is widely recognized as an international problem, but most did not realize that it was occurring in the United States. Most cases that law enforcement encounters are Americans, and many are vulnerable children who are coerced. The Task Force provided a complete report to the Governor with 27 Recommendations.

Mr. Orrantia recognized that there is a lot more work that needs to be done. He emphasized that there is no short term fix, its multi-disciplinary, and will require serious commitment. He thanked Governor Brewer for her tremendous leadership on the issue.

F. LEGISLATIVE UPDATE

Ms. Jamie Bennett, Policy Advisor, Governor's Office, provided a high-level overview of HB2454. Ms. Bennett explained that HB2454 accomplished the following three things:

1. Increased penalties against traffickers and johns
 - Higher sentencing structure; and
 - Adds an aggravating offense if a trafficker obtained a victim from a shelter for runaway youth, foster care, homeless persons or victims of human trafficking, domestic violence or sexual assault.
2. Increased protections for victims
 - Adds an affirmative defense for victims of sex trafficking for the crime of prostitution and specifies that a victim's identifying and locating information is considered private when testifying in a court proceeding or when it is obtained by a prosecution or law enforcement agency; and
 - Adds child prostitution, sex trafficking and labor trafficking to the list of acts that constitute racketeering and allows anti-racketeering revolving fund monies to be used toward services for victims of racketeering offenses.
3. Targets Online Classified Ads
 - Requires licensed escorts, escort businesses, massage therapists, and massage therapy businesses to include their license number in any advertisement for services, as well as to keep on file proof of the age of anyone depicted in an advertisement for services; and
 - Establishes advertising a minor for prostitution, when a visual depiction of the minor is included in the advertisement, as a class 2 felony and a dangerous crime against children if the minor is under 15 years of age.

Ms. Polk commended the Task Force and the Governor's Office for getting the law passed so quickly and celebrated that it provides significant tools for law enforcement and prosecutors.

G. COUNCIL COMMITTEES

Mr. Orrantia explained that the Council's Committees have been organized based on the overarching statements contained in Executive Order 2014-05 as follows:

The *Data and Research Committee* will collect and analyze, to the greatest extent possible, data on human trafficking in the state and submit reports to the Governor as deemed appropriate by the Council. Membership will include:

- Chair - Dominique Roe-Sepowitz, ASU Office of Sex Trafficking Intervention Research Arizona State University
- Allie Bones, Coalition to End Sexual Assault & Domestic Violence
- Chad Campbell, Administrative Office of the Courts

The *Victim Service Committee* will develop a coordinated and comprehensive plan to provide human trafficking victims with appropriate services. Membership will include:

- Chair - Sheila Polk, Yavapai County Attorney
- Margery Alt, DHS Consumer Rights
- Sheila Hoppe, Division of Child Safety & Family Services
- Carolyn Jones, Streetlight
- Brian Steele, Phoenix Dream Center

The *Outreach and Awareness Committee* will promote public awareness about human trafficking, victim services and restitution, and trafficking prevention. Membership will include:

- Chair - Michael Derfus, Arizona Department of Transportation
- Chuck Fitzgerald, ArizonaSERVES/DES
- Debbie Johnson, Lodging & Tourism Association
- Sarah Suggs, O'Connor House

The *Training Committee* will work to develop training for first responders, law enforcement, and professions engaged in human trafficking issues; and establish and incorporate Arizona Peace Officer and Standards Training Board certified training on human trafficking as a basic curriculum requirement for new officer training at Arizona police academies.

Membership will include:

- Chair - Tim Chung, Department of Public Safety
- Chris Bray, Phoenix Police Department
- Jon Eliason, Maricopa County Attorney's Office
- Grant Woods, Former Arizona Attorney General

Ms. McCain explained that it is important that the Committees focus on the recommendations outlined in the report to the Governor by the Task Force on Human Trafficking. She also noted that great effort was made to ensure each Committee was composed of a cross-section of the membership.

Mr. Orrantia stated that the Chair of the respective Committees will take the lead, and the expectation is that each committee will assess what needs to get accomplished, and will reach out and do the work. He also emphasized that Committees will need to submit a progress report prior to each meeting of the full Council which encapsulates their work.

Mr. Raeder stated that the Committees would be subject to Arizona Open Meeting Law under ARS 38-431, which states that the definition of public body encompasses committees and/or subcommittees of the Council. Committees will need to follow open meeting law by posting meeting notices and agendas and by maintaining minutes. Mr. Raeder explained that Governor's Office for Children, Youth and Families staff will serve as the catalyst for this process by working directly with the respective Committee Chairs to schedule meetings, develop agendas, post meetings, and keep minutes. Staff will be in contact with each Committee Chair and members to schedule Committee meetings. Staff for each of the Committees is as follows: Data and Research Committee – John Raeder; Training Committee – John Raeder; Victim Services - Leah Meyers; and Outreach and Awareness - Tammy Paz-Combs.

Mr. Woods stated that it will be important that prosecutors and law enforcement have adequate resources to implement the strategies learned in the trainings and asked if the Training Committee could expand its scope to examine available resources.

Mr. Orrantia responded by stating that nothing was set in stone and that the Committee can adapt depending on needs of the state.

Ms. Johnson asked if the Committees were authorized to pursue public-private partnerships to assist in public awareness efforts.

Ms. McCain responded that it was appropriate to partner with private entities, and expressed strong support for private public partnerships.

Mr. Campbell stated the importance of the training for probation, parole and other court personnel.

Mr. Orrantia concurred with Mr. Campbell and noted that Training Committee should examine all professions and stakeholders engaged in the human trafficking issue.

Ms. Bones enquired about the role of the public on the Committees and whether Council members could participate on Committees that they were not originally assigned?

Ms. McCain explained that the Council welcomes the public, but participation would be limited to Council members.

Mr. Orrantia added that Council members are welcome to assist with the work of the other Committees.

Mr. Steele asked how the Council should work with the Mayor Stanton's Group, and also noted that there was nothing Super Bowl specific in any of the Council documents.

Mr. Orrantia responded by explaining that nothing is Super Bowl specific, however understands that the Super Bowl plays into the equation and the Council must be aware of it. He also recognized that there may be some overlap with other groups, and the Council should identify ways to work collaboratively.

Ms. McCain clarified that the efforts of the Council are not an attack on the Super Bowl and made it very clear that addressing the plight of human trafficking is long term process not tied to any specific event.

Mr. Orrantia encouraged members to call if they have any questions and mentioned the possibility of Executive Committee meetings to discuss the progress of the Committees.

H. CALL TO THE PUBLIC

Brenda Giffords provided information on the Run Against Trafficking (RAT Race). The mission is to raise funds for organizations working to end sex trafficking in Arizona and Southeast Asia. These organizations provide needed services to victims of sex trafficking, advocate for tougher laws against perpetrators, educate the community and raise public awareness. Additional information can be found by visiting www.ratraceaz.org.

I. ADJOURN

Ms. McCain adjourned the meeting at 3:50 p.m.